

## CHAPTER 1127

### ADULT ENTERTAINMENT BUSINESSES

#### 1127.01 PURPOSE AND FINDINGS

- A. Purpose. It is the purpose of this ordinance to regulate adult entertainment businesses in order to promote the health, safety, morals, and general welfare of the citizens of Orrville, and to establish reasonable and uniform regulations to prevent the deleterious location and concentration of adult entertainment businesses within the City. The provisions of this ordinance have neither the purpose nor effect of imposing a limitation or restriction on the content of any communicative materials, including sexually oriented materials. Similarly, it is not the intent nor effect of this ordinance to restrict or deny access by adults to sexually oriented materials protected by the First Amendment, or to deny access by the distributors and exhibitors of adult entertainment to their intended market. Neither is it the intent nor effect of this ordinance to condone or legitimize the distribution of obscene material.
- B. Findings. Based on evidence concerning the adverse secondary effects of adult uses on the community presented in hearings and in reports made available to the Council, and on findings incorporated in the cases of *City of Renton v. Playtime Theatres, Inc.*, 475 U.S. 41 (1986), *Young v. American Mini Theatres*, 426 U.S. 50 (1976), and *Barnes v. Glen Theatre, Inc.*, 501 U.S. 560 (1991), and on studies in other communities including, but not limited to Phoenix, Arizona; Minneapolis, Minnesota; Houston, Texas; Indianapolis, Indiana; Amarillo, Texas; Garden Grove, California; Los Angeles, California; Whittier, California; Austin, Texas; Seattle, Washington; Oklahoma City, Oklahoma; Cleveland, Ohio; and Beaumont, Texas; and also on findings from the Report of the Attorney General's Working Group on the Regulation of Sexually Oriented Businesses (June 6, 1989, State of Minnesota), the Council finds:
1. Adult entertainment businesses lend themselves to ancillary, unlawful and unhealthy activities that are presently uncontrolled by the operators of the establishments. Further, there is presently no mechanism to make the owners of these establishments responsible for the activities that occur on their premises.
  2. Certain employees of adult entertainment businesses defined in this ordinance as adult theaters and cabarets engage in higher incidence of certain types of illicit sexual behavior than employees of other establishments.
  3. Sexual acts, including masturbation, and oral and anal sex, occur at adult entertainment businesses, especially those which provide private or semi-private booths or cubicles for viewing films, videos, or live sex shows.

4. Offering and providing such space encourages such activities, which creates unhealthy conditions.
5. Persons frequent certain adult theaters, adult arcades, and other adult entertainment businesses for the purpose of engaging in sex within the premises of such adult entertainment businesses.
6. At least 50 communicable diseases may be spread by activities occurring in adult entertainment businesses, including, but not limited to, syphilis, gonorrhea, human immunodeficiency virus infection (HIV-AIDS), genital herpes, hepatitis B, Non A, Non B amebiasis, salmonella infections, and shigella infections.
7. Since 1981 and to the present, there has been an increasing cumulative number of reported cases of AIDS caused by the human immunodeficiency virus (HIV) in the United States.
8. As of February 28, 1998, there have been 9,652 reported cases of AIDS in the State of Ohio.
9. Since 1981 and to the present, there have been an increasing cumulative number of persons testing positive for the HIV antibody test in the State of Ohio.
10. The number of cases of early (less than one year) syphilis in the United States reported annually has risen, with 33,613 cases reported in 1982 and 45,200 through November of 1990.
11. The number of cases of gonorrhea in the United States reported annually remains at a high level, with over one-half million cases being reported in 1990.
12. The surgeon general of the United States in his report of October 22, 1986, has advised the American public that AIDS and HIV infection may be transmitted through sexual contact, intravenous drug abuse, exposure to infected blood and blood components, and from an infected mother to her newborn.
13. According to the best scientific evidence, AIDS and HIV infection, as well as syphilis and gonorrhea, are principally transmitted by sexual acts.
14. Sanitary conditions in some adult entertainment businesses are unhealthy, in part, because the activities conducted there are unhealthy, and in part, because of the unregulated nature of the activities and the failure of the owners and the operators of the facilities to self-regulate those activities and maintain those facilities.

15. Numerous studies and reports have determined that semen is found in the areas of adult entertainment businesses where persons view "adult" oriented films.
16. The findings noted in paragraphs 1 through 15 raise substantial governmental concerns.
17. Adult entertainment businesses have operational characteristics which should be reasonably regulated in order to protect those substantial governmental concerns.
18. A reasonable licensing procedure is an appropriate mechanism to place the burden of that reasonable regulation on the owners and the operators of the adult entertainment businesses. Further, such a licensing procedure will place a heretofore nonexistent incentive on the operators to see that the adult entertainment business is run in a manner consistent with the health, safety and welfare of its patrons and employees, as well as the citizens of Orrville. It is appropriate to require reasonable assurances that the licensee is the actual operator of the adult entertainment business, fully in possession and control of the premises and activities occurring therein.
19. Removal of doors on adult booths and requiring sufficient lighting on premises with adult booths advances a substantial governmental interest in curbing the illegal and unsanitary sexual activity occurring in adult theaters.
20. Requiring licensees of adult entertainment businesses to keep information regarding current employees and certain past employees will help reduce the incidence of certain types of criminal behavior by facilitating the identification of potential witnesses or suspects and by preventing minors from working in such establishments.
21. The disclosure of certain information by those persons ultimately responsible for the day-to-day operation and maintenance of the adult entertainment business, where such information is substantially related to the significant governmental interest in the operation of such uses, will aid in preventing the spread of sexually transmitted diseases.
22. It is desirable in the prevention of the spread of communicable diseases to obtain a limited amount of information regarding certain employees who may engage in the conduct which this ordinance is designed to prevent or who are likely to be witnesses to such activity.
23. The fact that an applicant for an adult use license has been convicted of a sexually related crime leads to the rational assumption that the applicant may engage in that conduct in contravention of this ordinance.

24. The barring of such individuals from the management of adult uses for a period of two years serves as a deterrent to and prevents conduct which leads to the transmission of sexually transmitted diseases.
25. The general welfare, health, morals, and safety of the citizens of the City will be promoted by the enactment of this ordinance.

## 1127.02 DEFINITIONS

- A. Adult Arcade means any place to which the public is permitted or invited wherein coin-operated, slug-operated, or for any form of consideration, electronically, electrically, or mechanically controlled still or motion picture machines, projectors, video or laser disc players, or other image-producing devices are maintained to show images to five or fewer persons per machine at any one time, and where the images so displayed are distinguished or characterized by the depicting or describing of "specified sexual activities" or "specified anatomical areas."
- B. Adult Bookstore, Adult Novelty Store, or Adult Video Store means a commercial establishment which, as one of its principal purposes, offers for sale or rental for any form of consideration any one or more of the following:
  1. Books, magazines, periodicals or other printed matter, or photographs, films motion pictures, video cassettes or video reproductions, slides, or other visual representations which are characterized by the depiction or description of "specified sexual activities" or "specified anatomical areas"; or
  2. Instruments, devices, or paraphernalia which are designed for use in connection with "specified sexual activities."

A commercial establishment may have other principal business purposes that do not involve the offering for sale or rental of material depicting or describing "specified sexual activities" or "specified anatomical areas" and still be categorized as ADULT BOOKSTORE, ADULT NOVELTY STORE, or ADULT VIDEO STORE. Such other business purposes will not serve to exempt such commercial establishments from being categorized as an ADULT BOOKSTORE, ADULT NOVELTY STORE, or ADULT VIDEO STORE so long as one of its principal business purposes is the offering for sale or rental for consideration the specified materials which are characterized by the depiction or description of "specified sexual activities" or "specified anatomical areas."

- C. Adult Cabaret means a nightclub, bar, restaurant, or similar commercial establishment which regularly features:
  1. Persons who appear in a state of nudity or semi-nude; or
  2. Live performances which are characterized by the exposure of "specified anatomical areas" or by "specified sexual activities"; or

3. Films, motion pictures, video cassettes, slides or other photographic reproductions which are characterized by the depiction or description of "specified sexual activities" or "specified anatomical areas."
- D. Adult Entertainment Business means an adult arcade, adult bookstore, adult novelty store, adult video store, adult cabaret, adult motel, adult motion picture theater, adult theater, escort agency, nude model studio, or sexual encounter center.
- E. Adult Motel means a hotel, motel or similar commercial establishment which:
1. Offers accommodations to the public for any form of consideration; provides patrons with closed-circuit television transmissions, films, motion pictures, video cassettes, slides, or other photographic reproductions which are characterized by the depiction or description of "specified sexual activities" or "specified anatomical areas"; and has a sign visible from the public right-of-way which advertises the availability of this adult type of photographic reproductions; or
  2. Offers a sleeping room for rent for a period of time that is less than ten (10) hours; or
  3. Allows a tenant or occupant of a sleeping room to sub-rent the room for a period of time that is less than ten (10) hours.
- F. Adult Motion Picture Theater means a commercial establishment where, for any form of consideration, films, motion pictures, video cassettes, slides, or similar photographic reproductions are regularly shown which are characterized by the depiction or description of "specified sexual activities" or "specified anatomical areas."
- G. Adult Theater means a theater, concert hall, auditorium, or similar commercial establishment which regularly features persons who appear in a state of nudity or semi-nude, or live performances which are characterized by the exposure of "specified anatomical areas" or by "specified sexual activities."
- H. Employee means a person who performs any service on the premises of an adult entertainment business on a full-time, part-time or contract basis, whether or not the person is denominated an employee, independent contractor, agent or otherwise and whether or not said person is paid a salary, wage or other compensation by the operator of said business. Employee does not include a person exclusively on the premises for repair or maintenance of the premises or equipment on the premises, or for the delivery of goods to the premises.
- I. Escort means a person who, for consideration, agrees or offers to act as a companion, guide, or date for another person, or who agrees or offers to privately model lingerie or to privately perform a striptease for another person.

- J. Escort Agency means a person or business association who furnishes, offers to furnish, or advertises to furnish escorts as one of its primary business purposes for a fee, tip, or other consideration.
- K. Establishment means and includes any of the following:
1. The opening or commencement of any adult entertainment business as a new business;
  2. The conversion of an existing business, whether or not an adult entertainment business, to any adult entertainment business;
  3. The additions of any adult entertainment business to any other existing adult entertainment business; or
  4. The relocation of any adult entertainment business.
- L. Licensee means a person in whose name a license to operate an adult entertainment business has been issued, as well as the individual listed as an applicant on the application for a license; and in the case of an employee, a person in whose name a license has been issued authorizing employment in an adult entertainment business.
- M. Nude Model Studio means any place where a person who appears semi-nude, in a state of nudity, or who displays "specified anatomical areas" and is provided to be observed, sketched, drawn, painted, sculptured, photographed, or similarly depicted by other persons who pay money or any form of consideration. Nude Model Studio shall not include a proprietary school licensed by the State of Ohio or a college, junior college, or university supported entirely or in part by public taxation; a private college or university which maintains and operates educational programs in which credits are transferable to a college, junior college, or university supported entirely or partly by taxation; or in a structure:
1. That has no sign visible from the exterior of the structure and no other advertising that indicates a nude or semi-nude person is available for viewing; and
  2. Where in order to participate in a class a student must enroll at least three days in advance of the class; and
  3. Where no more than one nude or semi-nude model is on the premises at any one time.
- N. Nudity or a State of Nudity means the showing of the human male or female genitals, pubic area, vulva, anus, anal cleft, or cleavage with less than a fully opaque covering, the showing of the female breast with less than a fully opaque covering of any part of the nipple, or the showing of the covered male genitals in a discernibly turgid state.

- O. Person means an individual, proprietorship, partnership, corporation, association, or other legal entity.
- P. Semi-Nude or a Semi-Nude Condition means the showing of the female breast below a horizontal line across the top of the areola at its highest point or the showing of the male or female buttocks. This definition shall include the entire lower portion of the human female breast, but shall not include any portion of the cleavage of the human female breast, exhibited by a dress, blouse, skirt, leotard, bathing suit, or other wearing apparel provided the areola is not exposed in whole or in part.
- Q. Sexual Encounter Center means a business or commercial enterprise that, as one of its principal business purposes, offers for any form of consideration:
1. Physical contact in the form of wrestling or tumbling between persons of the opposite sex; or
  2. Activities between male and female persons and/or persons of the same sex when one or more of the persons is in a state of nudity or semi-nude.
- R. Sexually Oriented Business means an adult arcade, adult bookstore, adult novelty store, adult video store, adult cabaret, adult motel, adult motion picture theater, adult theater, escort agency, nude model studio, or sexual encounter center.
- S. Specified Anatomical Areas means:
1. The human male genitals in a discernibly turgid state, even if completely and opaquely covered; or
  2. Less than completely and opaquely covered human genitals, pubic region, buttocks or a female breast below a point immediately above the top of the areola.
- T. Specified Criminal Activity means any of the following offenses:
1. Prostitution or promotion of prostitution; dissemination of obscenity; sale, distribution or display of harmful material to a minor; sexual performance by a child; possession or distribution of child pornography; public lewdness; indecent exposure; indecency with a child; engaging in organized criminal activity; sexual assault; molestation of a child; gambling; or distribution of a controlled substance; or any similar offenses to those described above under the criminal or penal code of other states or counties;
  2. For which:
    - (a) Less than two years have elapsed since the date of conviction or the date of release from confinement imposed for the conviction,

whichever is the later date, if the conviction is of a misdemeanor offense;

- (b) Less than five years have elapsed since the date of conviction or the date of release from confinement for the conviction, whichever is the later date, if the conviction is of a felony offense; or
- (c) Less than five years have elapsed since the date of the last conviction or the date of release from confinement for the last conviction, whichever is the later date, if the convictions are of two or more misdemeanor offenses or a combination of misdemeanor offenses occurring within any 24-month period.
- (d) The fact that a conviction is being appealed shall have no effect on the disqualification of the applicant or a person residing with the applicant.

U. Specified Sexual Activities means any of the following:

- 1. The fondling or other erotic touching of human genitals, pubic region, buttocks, anus, or female breasts;
- 2. Sex acts, normal or perverted, actual or simulated, including intercourse, oral copulation, masturbation, or sodomy; or
- 3. Excretory functions as part of or in connection with any of the activities set forth in (1) and (2) above.

V. Substantial Enlargement of an adult entertainment business means the increase in floor areas occupied by the business by more than twenty-five percent (25%), as the floor areas exist on the date this ordinance takes effect.

W. Transfer of Ownership or Control of an adult entertainment business means and includes any of the following:

- 1. The sale, lease, or sublease of the business;
- 2. The transfer of securities which constitute a controlling interest in the business, whether by sale, exchange, or similar means; or
- 3. The establishment of a trust, gift, or other similar legal device which transfers the ownership or control of the business, except for transfer by bequest or other operation of law upon the death of the person possessing the ownership or control

### **1127.03 CLASSIFICATION**

Adult entertainment businesses are classified as follows:



Adult arcades  
Adult bookstores, adult novelty stores, or adult video stores  
Adult cabarets  
Adult motels  
Adult motion picture theaters  
Adult theaters  
Escort agencies  
Nude model studios, and  
Sexual encounter centers

**1127.04 LICENSE REQUIRED**

- A. It is unlawful:
1. For any person to operate an adult entertainment business without a conditional zoning certificate issued by the Planning Commission pursuant to Section 1111 of the zoning code.
  2. For any person to operate an adult entertainment business without a valid adult entertainment business license issued by the Safety-Service Director pursuant to Section 1127 of the zoning code.
  3. For any person who operates an adult entertainment business to employ a person to work for the adult entertainment business who is not licensed as an adult entertainment business employee by the Safety-Service Director pursuant to this ordinance.
  4. For any person to obtain employment with an adult entertainment business without have secured an adult entertainment business employee license pursuant to this ordinance.
- B. An application for a license must be made on forms provided by the City.
- C. All applicants must be qualified according to the provisions of this ordinance. The application may request and the applicant shall provide such information (including fingerprints) as to enable the City to determine whether the applicant meets the qualifications established in this ordinance.
- D. If a person who wishes to operate an adult entertainment business is an individual, the person must sign the application for a license as applicant. If a person who wishes to operate an adult entertainment business is other than an individual, each individual who has a 20 percent or greater interest in the business must sign the application for a license as applicant. Each applicant must be qualified under the following section and each applicant shall be considered a licensee if a license is granted.

- E. The completed application for an adult entertainment business license shall contain the following information and shall be accompanied by the following documents:
1. If the applicant is:
    - (a) An individual, the individual shall state his/her legal name and any aliases and submit proof that he/she is 18 years of age;
    - (b) A partnership, the partnership shall state its complete name, and the names of all partners, whether the partnership is general or limited, and a copy of the partnership agreement, if any;
    - (c) A corporation, the corporation shall state its complete name, the date of its incorporation, evidence that the corporation is in good standing under the laws of its state of incorporation, the names and capacity of all officers, directors and principal stockholders, and the name of the registered corporate agent and the address of the registered office for service of process.
  2. If the applicant intends to operate the adult entertainment business under a name other than that of the applicant; he or she must state 1) the adult entertainment business's fictitious name and 2) submit the required registration documents.
  3. Whether the applicant, or a person residing with the applicant, has been convicted of a specified criminal activity as defined in this ordinance, and, if so, the specified criminal activity involved, the date, place, and jurisdiction of each.
  4. Whether the applicant, or a person residing with the applicant, has had a previous license under this ordinance or other similar adult entertainment business ordinances from another city or county denied, suspended or revoked, including the name and location of the adult entertainment business for which the permit was denied, suspended, or revoked, as well as the date of the denial, suspension, or revocation, and whether the applicant or a person residing with the applicant has been a partner in a partnership or an officer, director or principal stockholder of a corporation that is licensed under this ordinance whose license has previously been denied, suspended or revoked, including the name and location of the adult entertainment business for which the permit was denied, suspended or revoked as well as the date of denial, suspension or revocation.
  5. Whether the applicant or a person residing with the applicant holds any other licenses under this ordinance or other similar adult entertainment business ordinance from another city or county and, if so, the names and locations of such other licensed businesses.

6. The single classification of license for which the applicant is filing.
7. The location of the proposed adult entertainment business, including a legal description of the property, street address, and telephone number(s), if any.
8. The applicant's mailing address and residential address.
9. A color photograph of the applicant clearly showing the applicant's face, and the applicant's fingerprints on a form provided by the police department. Any fees for the photographs and fingerprints shall be paid by the applicant.
10. The applicant's driver's license number, Social Security number, and/or his/her state or federally issued tax identification number.
11. A sketch or diagram showing the configuration of the premises, including a statement of total floor space occupied by the business. The sketch or diagram need not be professionally prepared, but it must be drawn to a designated scale or drawn with marked dimensions of the interior of the premises to an accuracy of plus or minus six (6) inches.
12. A current certificate and straight-line drawing prepared within thirty (30) days prior to application by a registered land surveyor depicting the property lines and the structures containing any existing adult entertainment businesses within 1,000 feet of the property to be certified; the property lines of any established religious institution/synagogue, school, or public park or recreation area within 500 feet of the property to be certified. For purposes of this section, a use shall be considered existing or established if it is in existence at the time an application is submitted.
13. If an applicant wishes to operate an adult entertainment business, other than an adult motel, which shall exhibit on the premises, in a viewing room or booth of less than one hundred fifty (150) square feet of floor space, films, video cassettes, other video reproductions, or live entertainment which depict specified sexual activities or specified anatomical areas, then the applicant shall comply with the application regulations set forth in Section 1127.13.
14. The personal information gathered in 1127.04(E) is not for public dissemination and is not subject to release under Ohio's Public Records Act.

F. Before any applicant may be issued an adult entertainment business employee license, the applicant shall submit on a form to be provided by the City the following information:

1. The applicant's name or any other name (including "stage" names) or aliases used by the individual;
2. Age, date, and place of birth;
3. Height, weight, hair and eye color;
4. Present residence address and telephone number;
5. Present business address and telephone number;
6. Date, issuing state and number of driver's permit or other identification card information;
7. Social Security number; and
8. Proof that the individual is at least eighteen (18) years of age.
9. The personal information gathered in 1127.04(F) is not for public dissemination and is not subject to release under Ohio's Public Records Act.

G. Attached to the application form for an adult entertainment business employee license as provided above shall be the following:

1. A color photograph of the applicant clearly showing the applicant's face, and the applicant's fingerprints on a form provided by the police department. Any fees for the photographs and fingerprints shall be paid by the applicant.
2. A statement detailing the license history of the applicant for the five (5) years immediately preceding the date of the filing of the application, including whether such applicant previously operated or is seeking to operate, in this or any other county, city, state, or country, has ever had a license, permit, or authorization to do business denied, revoked, or suspended, or had any professional or vocational license or permit denied, revoked, or suspended. In the event of any such denial, revocation, or suspension, state the name, the name of the issuing or denying jurisdiction, and describe in full the reason for the denial, revocation, or suspension. A copy of any order of denial, revocation, or suspension shall be attached to the application.
3. A statement whether the applicant has been convicted of a specified criminal activity as defined in this ordinance and, if so, the specified criminal activity involved, the date, place and jurisdiction of each.

4. The personal information gathered in 1127.04(G) is not for public dissemination and is not subject to release under Ohio's Public Records Act.

## **1127.05 ISSUANCE OF LICENSE**

A. Employee License. Upon the filing of said application for an adult entertainment business employee license, the Safety-Service Director shall issue a temporary license to said applicant. The application shall then be referred to the appropriate city departments for an investigation to be made on such information as is contained on the application. The application process shall be completed within fifteen (15) days from the date the completed application is filed. After the investigation, the Safety-Service Director shall issue a license, unless it is determined by a preponderance of the evidence that one or more of the following findings is true:

1. The applicant has failed to provide information reasonably necessary for issuance of the license or has falsely answered a question or request for information on the application form;
2. The applicant is under the age of eighteen (18) years;
3. The applicant has been convicted of a "specified criminal activity" as defined in this ordinance;
4. The adult entertainment business employee license is to be used for employment in a business prohibited by local or state law, statute, rule or regulation, or prohibited by a particular provision of this ordinance; or
5. The applicant has had an adult entertainment business employee license revoked by the City within twelve (12) months of the date of the current application. If the adult entertainment business employee license is denied, the temporary license previously issued is immediately deemed null and void. Denial, suspension, or revocation of a license issued pursuant to this subsection shall be subject to appeal as set forth in Section 1127.09.
6. A conditional zoning certificate has not been issued pursuant to Chapter 1111 of the zoning code.

B. Business License. Within fifteen (15) days after receipt of a completed adult entertainment business application, the Safety-Service Director shall approve or deny the issuance of a license to an applicant. The Safety-Service Director shall approve the issuance of a license to an applicant unless it is determined by a preponderance of the evidence that one or more of the following findings is true:

1. An applicant is under eighteen (18) years of age;

2. An applicant or a person with whom applicant is residing is overdue in payment to the City of taxes, fees, fines, or penalties assessed against or imposed upon him/her in relation to any business.
  3. An applicant has failed to provide information reasonably necessary for issuance of the license or has falsely answered a question or request for information on the application form.
  4. An applicant or a person with whom the applicant is residing has been denied a license by the City to operate an adult entertainment business within the preceding twelve (12) months or whose license to operate an adult entertainment business has been revoked within the preceding twelve (12) months.
  5. An applicant or a person with whom the applicant is residing has been convicted of a specified criminal activity defined in this ordinance.
  6. The premises to be used for the adult entertainment business have not been approved by the health department, fire department, or the building official as being in compliance with applicable laws and ordinances.
  7. The license fee required by this ordinance has not been paid.
  8. An applicant has not receive a conditional zoning certificate pursuant to Chapter 1111 of the zoning code.
  9. An applicant of the proposed establishment is in violation of or is not in compliance with any of the provisions of the Orrville Zoning Code.
- C. A license granted pursuant to this section shall be subject to annual renewal upon the written application of the applicant and a finding by the Safety-Service Director that the applicant has not been convicted of any specified criminal activity as defined in this ordinance or committed any act during the existence of the previous license, which would be grounds to deny the initial license application. The renewal of the license shall be subject to the payment of the fee as set forth in Section 1127.06. During the period of license review, including appeals to Council and Judicial Review, the license shall continue in effect.
- D. The license, if granted shall state on its face the name of the person or persons to whom it is granted, the expiration date, the address of the adult entertainment business, and the classification for which the license is issued pursuant to Section 1127.03. All licenses shall be posted in a conspicuous place at or near the entrance to the adult entertainment business so that they may be easily read at any time.
- E. An adult entertainment business license shall be issued only for one classification as found in Section 1127.03.

**1127.06 FEES**

- A. Every application for an adult entertainment business license (whether for a new license or for renewal of an existing license) shall be accompanied by a \$150 non-refundable application and investigation fee.
- B. In addition to the application and investigation fee required above, every adult entertainment business that is granted a license (new or renewal) shall pay to the City an annual non-refundable license fee of \$100 prior to license issuance or renewal.
- C. Every application for an adult entertainment business employee license (whether for a new license or for renewal of an existing license) shall be accompanied by an annual \$75 non-refundable application, investigation, and license fee.
- D. All license applications and fees shall be submitted to the Safety-Service Department of the City of Orrville.

**1127.07 EXPIRATION OF LICENSE**

- A. Each license shall expire one year from the date of issuance and may be renewed only by making application as provided in Section 1127.04. Application for renewal shall be made at least thirty (30) days before the expiration date, and when made less than thirty (30) days before the expiration date, the expiration of the license will not be affected.
- B. When the City denies renewal of a license and the applicant has been unsuccessful in appeal or Judicial Review, the applicant shall not be issued a license for one year from the date of denial. If, subsequent to denial, the City finds that the basis for denial of the renewal license has been corrected or abated, the applicant may be granted a license if at least ninety (90) days have elapsed since the date denial became final.

**1127.08 SUSPENSION**

The City shall suspend a license for a period not to exceed thirty (30) days if it determines that a licensee or an employee of a licensee has:

- 1. Violated or is not in compliance with any section of this ordinance;
- 2. Refused to allow an inspection of the adult entertainment business premises as authorized by this chapter.

**1127.09 REVOCATION**

- A. The City shall revoke a license if a cause of suspension in Section 1127.08 occurs and the license has been suspended within the preceding twelve (12) months.
- B. The City shall revoke a license if it determines that:

1. A licensee gave false or misleading information in the material submitted during the application process;
  2. A licensee has knowingly allowed possession, use, or sale of controlled substances on the premises;
  3. A licensee has knowingly allowed prostitution on the premises;
  4. A licensee knowingly operated an adult entertainment business during a period of time when the licensee's license was suspended;
  5. Except in the case of an adult motel, a licensee has knowingly allowed any act of sexual intercourse, sodomy, oral copulation, masturbation, or other sex act to occur in or on the licensed premises; or
  6. A licensee is delinquent in payment to the City, County, or State for any taxes or fees past due.
- C. When the City revokes a license, the revocation shall continue for one (1) year, and the licensee shall not be issued an adult entertainment business license for one (1) year from the date the revocation became effective. If, subsequent to revocation, the City finds that the basis for the revocation has been corrected or abated, the applicant may be granted a license if at least ninety (90) days have elapsed since the date the revocation became effective.
- D. After denial of an application, or denial of a renewal of an application, or suspension or revocation of any license, the applicant or licensee may seek prompt judicial review of such administrative action in any court of competent jurisdiction. The administrative action shall be promptly reviewed by the court.

#### **1127.10 TRANSFER OF LICENSE**

A licensee shall not transfer his/her license to another, nor shall a licensee operate an adult entertainment business under the authority of a license at any place other than the address designated in the application.

#### **1127.11 LOCATION OF ADULT ENTERTAINMENT BUSINESS**

- A. A person commits a misdemeanor if that person operates or causes to be operated an adult entertainment business in any zoning district other than CBDD, C-3, C-4, I-1, or I-2, as defined and described in Chapter 1105 of the zoning code.
- B. A person commits a misdemeanor if the person operates or causes to be operated an adult entertainment business within 500 feet of:



1. A church, synagogue, mosque, temple or building which is used primarily for religious worship and related religious activities;
  2. A public or private educational facility, including, but not limited to, child day care facilities, nursery schools, preschools, kindergartens, elementary schools, private schools, intermediate schools, junior high schools, middle schools, high schools, vocational schools, secondary schools, continuation schools, special education schools, junior colleges, and universities; school includes the school grounds, but does not include facilities used primarily for another purpose and only incidentally as a school;
  3. A boundary of a residential district as defined in the City of Orrville zoning code.
  4. A public park or recreational area which has been designated for park or recreational activities, including, but not limited to, a park, playground, nature trails, swimming pool, reservoir, athletic field, basketball or tennis courts, pedestrian/bicycle paths, wilderness areas, or other similar public land within the city which is under the control, operation, or management of the city park and recreation authorities;
  5. The property line of a lot devoted to a residential use;
  6. An entertainment business which is oriented primarily towards children or family entertainment; or
  7. A licensed premises, licensed pursuant to the alcoholic beverage control regulations of the State.
- C. A person commits a misdemeanor if that person causes or permits the operation, establishment, substantial enlargement, or transfer of ownership or control of an adult entertainment business within 1,000 feet of another adult entertainment business.
- D. A person commits a misdemeanor if that person causes or permits the operation, establishment, or maintenance of more than one adult entertainment business in the same building, structure, or portion thereof, or the increase of floor area of any adult entertainment business in any building, structure, or portion thereof containing another adult entertainment business.
- E. For the purpose of subsection B of this section, measurement shall be made in a straight line, without regard to the intervening structures or objects, from the nearest portion of the building or structure used as the part of the premises where an adult entertainment business is conducted, to the nearest property line of the premises of a use listed in subsection B. Presence of a city, county or other political subdivision boundary shall be irrelevant for purposes of calculating and applying the distance requirements of this section.

- F. For purposes of subsection C of this section, the distance between any two adult entertainment businesses shall be measured in a straight line, without regard to the intervening structures or objects or political boundaries, from the closest exterior wall of the structure in which each business is located.
- G. Any adult entertainment business lawfully operating on the date of passage of this ordinance that is in violation of subsection A through F of this section shall be deemed a nonconforming use. The nonconforming use will be permitted to continue for a period not to exceed one year, unless sooner terminated for any reason or voluntarily discontinued for a period of thirty (30) days or more. Such nonconforming uses shall not be increased, enlarged, extended, or altered except that the use may be changed to a conforming use. If two or more adult entertainment businesses are within 1,000 feet of one another and otherwise in a permissible location, the adult entertainment business which was first established and continually operating at a particular location is the conforming use and the later-established business(es) is/are nonconforming.
- H. Subsequent to the grant or renewal of the adult entertainment business license, an adult entertainment business lawfully operating as a conforming use is not rendered a nonconforming use by the location of a use listed in subsection B of this section within 500 feet of the adult entertainment business. This provision applies only to the renewal of a valid license, and does not apply when an application for a license is submitted after a license has expired or been revoked.

**1127.12            ADDITIONAL REGULATIONS FOR ADULT MOTELS**

- A. Evidence that a sleeping room in a hotel, motel, or a similar commercial establishment has been rented and vacated two or more times in a period of time that is less than ten (10) hours creates a rebuttable presumption that the establishment is an adult motel as that term is defined in this ordinance.
- B. A person commits a misdemeanor if, as the person in control of a sleeping room in a hotel, motel, or similar commercial establishment that does not have an adult entertainment business license, he rents or sub-rents a sleeping room to a person and, within ten (10) hours from the time the room is rented, he rents or sub-rents the same sleeping room again.
- C. For purposes of subsection B of this section, the terms "rent" or "sub-rent" mean the act of permitting a room to be occupied for any form of consideration.

**1127.13            REGULATIONS PERTAINING TO EXHIBITION OF SEXUALLY EXPLICIT FILMS, VIDEOS OR LIVE ENTERTAINMENT IN VIEWING ROOMS**

- A. A person who operates or causes to be operated an adult entertainment business, other than an adult motel, which exhibits on the premises in a viewing room of less than one hundred fifty (150) square feet of floor space, a film, video cassette, live entertainment,

or other video reproduction which depicts specified sexual activities or specified anatomical areas, shall comply with the following requirements:

1. Upon application for an adult entertainment business, the application shall be accompanied by a diagram of the premises showing a plan thereof specifying the location of one or more manager's stations and the location of all overhead lighting fixtures and designating any portion of the premises in which patrons will not be permitted. A manager's station may not exceed thirty-two (32) square feet of floor area. The diagram shall also designate the place at which the permit will be conspicuously posted, if granted. A professionally prepared diagram in the nature of an engineer's or architect's blueprint shall not be required; however, each diagram should be oriented to the north or to some designated street or object and should be drawn to a designated scale or with marked dimensions sufficient to show the various internal dimensions of all areas of the interior of the premises to an accuracy of plus or minus six (6) inches. The City may waive the foregoing diagram for renewal applications if the applicant adopts a diagram that was previously submitted and certifies that the configuration of the premises has not been altered since it was prepared.
2. The application shall be sworn to be true and correct by the applicant.
3. No alteration in the configuration or location of a manager's station may be made without the prior approval of the City.
4. It is the duty of the licensee of the premises to ensure that at least one licensed employee is on duty and situated in each manager's station at all times that any patron is present inside the premises.
5. The interior of the premises shall be configured in such a manner that there is an unobstructed view from a manager's station of every area of the premises to which any patron is permitted access for any purpose, excluding restrooms. Restrooms may not contain video reproduction equipment. If the premises has two or more manager's stations designated, then the interior of the premises shall be configured in such a manner that there is an unobstructed view of each area of the premises to which any patron is permitted access for any purpose from at least one of the manager's stations. The view required in this subsection must be by direct line of sight from the manager's station.
6. It shall be the duty of the licensee to ensure that the view area specified in subsection 5 remains unobstructed by any doors, curtains, partitions, walls, merchandise, display racks, or other materials, and, at all times, to ensure that no patron is permitted access to any area of the premises which has been designated as an area in which patrons will not be permitted in the application filed pursuant to subsection 1 of this section.

7. No viewing room may be occupied by more than one person at any time.
8. The premises shall be equipped with overhead lighting fixtures of sufficient intensity to illuminate every place to which patrons are permitted access at an illumination of not less than five (5.0) foot candles as measured at the floor level.
9. It shall be the duty of the licensee to ensure that the illumination described above is maintained at all times that any patron is present in the premises.
10. No licensee shall allow openings of any kind to exist between viewing rooms or booths.
11. No person shall make or attempt to make an opening of any kind between viewing booths or rooms.
12. The licensee shall, during each business day, regularly inspect the walls between the viewing booths to determine if any openings or holes exist.
13. The licensee shall cause all floor coverings in viewing booths to be nonporous, easily cleanable surfaces, with no rugs or carpeting.
14. The licensee shall cause all wall surfaces and ceiling surfaces in viewing booths to be constructed of, or permanently covered by, nonporous, easily cleanable material. No wood, plywood, composition board or other porous material shall be used within forty-eight (48) inches of the floor.

B. A person having a duty under subsection 1 through 14 of subsection A above commits a misdemeanor if he knowingly fails to fulfill that duty.

#### **1127.14      ADDITIONAL REGULATIONS FOR ESCORT AGENCIES**

- A. An escort agency shall not employ any person under the age of 18 years.
- B. A person commits an offense if the person acts as an escort or agrees to act as an escort for any person under the age of 18 years.

#### **1127.15      ADDITIONAL REGULATIONS FOR NUDE MODEL STUDIOS**

- A. A nude model studio shall not employ any person under the age of 18 years.
- B. A person under the age of 18 years commits an offense if the person appears semi-nude or in a state of nudity in or on the premises of a nude model studio. It is a defense to prosecution under this subsection if the person under 18 years was in a restroom not open to public view or visible to any other person.

- C. A person commits an offense if the person appears in a state of nudity, or knowingly allows another to appear in a state of nudity in an area of a nude model studio premises which can be viewed from the public right-of-way.
- D. A nude model studio shall not place or permit a bed, sofa, or mattress in any room on the premises, except that a sofa may be placed in a reception room open to the public.

**1127.16 ADDITIONAL REGULATIONS CONCERNING PUBLIC NUDITY**

- A. It shall be a misdemeanor for a person who knowingly and intentionally, in an adult entertainment business, appears in a state of nudity or depicts specified sexual activities.
- B. It shall be a misdemeanor for a person who knowingly or intentionally, in an adult entertainment business, appears in a semi-nude condition unless the person is an employee who, while semi-nude, shall be at least ten (10) feet from any patron or customer and on a stage at least two (2) feet from the floor.
- C. It shall be a misdemeanor for an employee, while semi-nude in an adult entertainment business, to solicit any pay or gratuity from any patron or customer or for any patron or customer to pay or give any gratuity to any employee, while said employee is semi-nude in an adult entertainment business.
- D. It shall be a misdemeanor for an employee, while semi-nude, to touch a customer or the clothing of a customer.

**1127.17 PROHIBITION AGAINST CHILDREN IN AN ADULT ENTERTAINMENT BUSINESS**

A person commits a misdemeanor if the person knowingly allows a person under the age of 18 years of age on the premises of an adult entertainment business.

**1127.18 HOURS OF OPERATION**

No adult entertainment business, except for an adult motel, may remain open at any time between the hours of two-thirty (2:30) a.m. and five-thirty (5:30) a.m. on weekdays and Saturdays, and two-thirty (2:30) a.m. and five-thirty (5:30) a.m. on Sundays.

**1127.19 EXEMPTIONS**

It is a defense to prosecution under Section 1127.16 that a person appearing in a state of nudity did so in a modeling class operated:

1. By a proprietary school, licensed by the State of Ohio; a college, junior college, or university supported entirely or partly by taxation;

2. By a private college or university which maintains and operates educational programs in which credits are transferable to a college, junior college, or university supported entirely or partly by taxation; or
3. In a structure:
  - (a) which has no sign visible from the exterior of the structure and no other advertising that indicates a nude person is available for viewing; and
  - (b) where, in order to participate in a class, a student must enroll at least three (3) days in advance of the class; and
  - (c) where no more than one nude model is on the premises at any one time.

#### **1127.20 INJUNCTION/PENALTY**

A person who operates or causes to be operated an adult entertainment business without a valid license or in violation of Section 1127.11 of this ordinance is subject to a suit for injunction, as well as prosecution for criminal violations. Such violations shall be punishable by a fine of \$250 or thirty (30) days imprisonment. Each day an adult entertainment business so operates is a separate offense or violation.

#### **1127.21 SEVERABILITY**

If any section, subsection, or clause of this ordinance shall be deemed to be unconstitutional or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected.

#### **1127.22 CONDITIONALLY PERMITTED USE**

Adult entertainment businesses are conditionally permitted uses subject to Chapter 1111 of the zoning code. Adult entertainment businesses are not permitted in residential districts, C-1 or C-2 districts.

#### **1127.23 CONFLICTING ORDINANCES REPEALED**

All ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

#### **1127.24 APPEAL AND JUDICIAL REVIEW OF LICENSING DECISION**

In the event of an adverse licensing decision, an applicant will be provided prompt appeal and judicial review by first filing within ten (10) days a written "Notice of Appeal" with the Clerk of Orrville City Council. The Clerk of Council shall set an appeal before City Council within

twenty (20) days of receipt of the written Notice of Appeal. Council shall hold a public hearing, which notice is published at least fifteen (15) days prior to public hearing.

If the applicant is still dissatisfied after their appeal to City Council, then the applicant may file an appeal in the Wayne County Common Pleas Court, pursuant to Ohio Revised Code Section 2506 as modified herein. Said modification is that the City will file the transcript with the Common Pleas Court within ten (10) days of filing of the Notice of Appeal.

(Ord. 36-98. Passed 7-20-98. )

(Ord. Q-05. Passed 1-3-06.)